Annual Financial Report

For the Year Ended June 30, 2014

For the Year Ended June 30, 2014

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#### INDEPENDENT AUDITOR'S REPORT

Board of Directors Transbay Joint Powers Authority San Francisco, California

#### **Report on the Financial Statements**

We have audited the accompanying basic financial statements of the Transbay Joint Powers Authority (TJPA), as of and for the fiscal year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the TJPA as of June 30, 2014 and the changes in financial position and cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other post-employment benefits schedule of funding progress, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the TJPA's financial statements as a whole. The schedule of expenditures of federal awards, as required by *Office of Management and Budget Circular A-133*, *Audits of States, Local Governments, and Non-Profit Organizations* is presented for purposes of additional analysis and is not a required part of the basic financial statements.

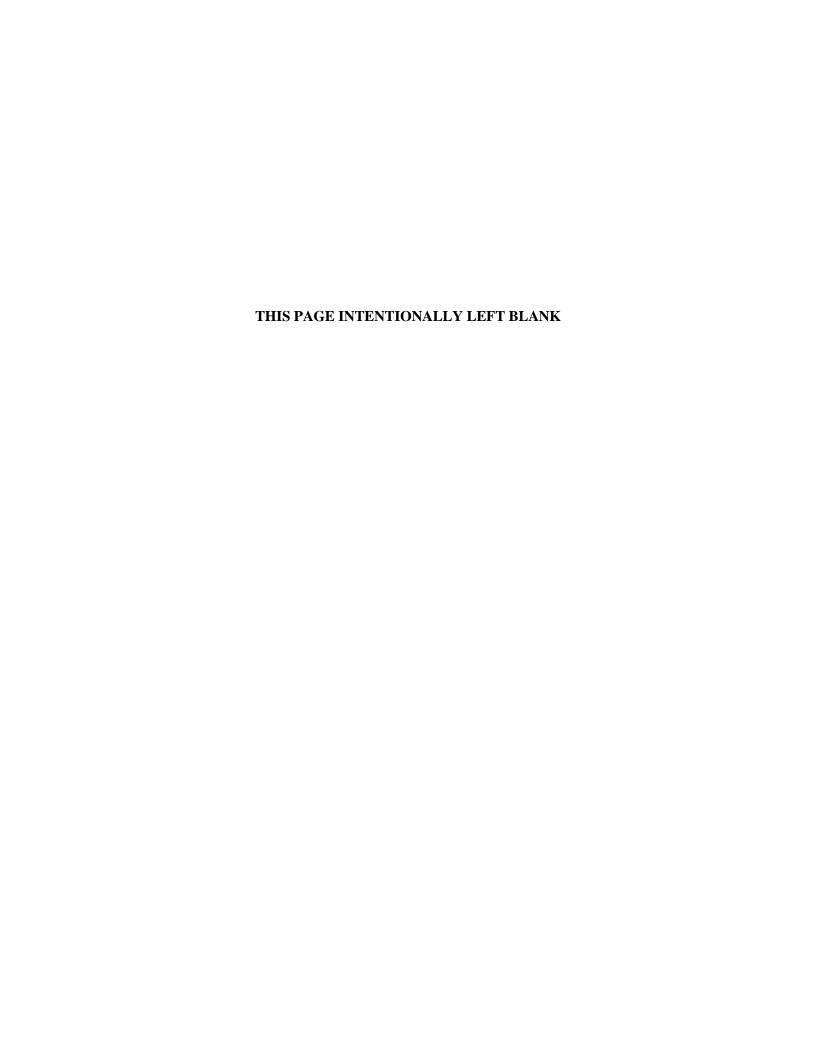
The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respect in relation to the basic financial statements taken as a whole.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 26, 2014 on our consideration of the TJPA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the TJPA's internal control over financial reporting and compliance.

Vavrinck, Trine, Day & Co. LLP Palo Alto, California

Palo Alto, California November 26, 2014





Management's Discussion and Analysis (Required Supplementary Information-Unaudited) For the Year Ended June 30, 2014

The following discussion and analysis provides an overview of the Transbay Joint Powers Authority's ("TJPA") financial activities for the year ended June 30, 2014 with comparative information for the year ended June 30, 2013. Please read it in conjunction with the TJPA's basic financial statements, which follow this section.

#### **Financial Highlights**

During the year ended June 30, 2014:

- At the close of the fiscal year, assets of the TJPA exceeded its liabilities by \$1,168,033,580.
- The TJPA received \$170,201,514 in capital contributions. All contributions were used for the Transbay Transit Center Program (the "Program"), which consists of both the Transbay Transit Center ("TTC") and the Caltrain Downtown Extension ("DTX") projects.
- The sale of formerly State-owned Parcels P, P' and P", comprising Redevelopment Blocks 6 and 7, was completed for \$30,571,000 for residential development. The proceeds from the sale will be used for Phase 1 construction of the TTC, and the future property tax increment from the development is a source of repayment of TJPA's federal TIFIA loan.

#### **Construction Highlights**

- The TTC construction work continued, with 1,100,431 craft hours completed through June 2014. The excavation was completed in February 2014, with over 640,000 cubic yards of material removed and recycled. The below-grade structure work has continued, and includes geothermal, grounding, waterproofing and mat slab pours. A total of twelve foundation mat slab pours were completed as of the end of the fiscal year. Fabrication of cast nodes continued and structural steel procurement commenced. Steel erection is scheduled to begin in November 2014.
- A trade subcontract for construction of the bus ramps was awarded in May 2014, and work will commence in fiscal year 2015. Design work for the bus storage facility continued.
- Five of six utility relocation packages are complete. The remaining trade package is not on the critical path, and is scheduled to be completed in fiscal year 2015. The design for the utility relocations required to facilitate bus ramp construction was completed in October 2013.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the TJPA's basic financial statements. The annual financial report for the TJPA includes this management's discussion and analysis ("MD&A"), the basic financial statements and notes to the basic financial statements.

The TJPA is reported as an *enterprise fund*. Enterprise funds are a type of proprietary fund that is used to report information in a manner similar to a private-sector business. An enterprise fund is used to account for functions that are intended to recover all or a significant portion of their costs through user fees and charges. Under the Joint Powers Agreement creating the TJPA, dated April 4, 2001, the new transit terminal and related facilities will be managed and operated upon their completion as an enterprise operation.

Management's Discussion and Analysis (Required Supplementary Information-Unaudited) For the Year Ended June 30, 2014

The basic financial statements include the Statement of Net Position; Statement of Revenues, Expenses, and Changes in Fund Net Position; and Statement of Cash Flows. Following is a brief explanation of the use of each of the statements.

The *Statement of Net Position* presents information on all of the TJPA's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the TJPA is improving or deteriorating.

The Statement of Revenues, Expenses and Changes in Fund Net Position presents information showing how the TJPA's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows.

The Statement of Cash Flows presents the cash inflows and outflows and the resulting cash position at fiscal year-end.

*Notes to the Basic Financial Statements.* The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the basic financial statements.

# **Financial Statement Analysis**

The TJPA has applied Governmental Accounting Standards Board ("GASB") Statement No. 34. In accordance with GASB, a comparative analysis of financial data is presented.

#### TJPA'S CONDENSED STATEMENTS OF NET POSITION

	2014	2013	Dollar Change	Percent Change
Assets:	 _	 _		
Current and other assets	\$ 65,661,551	\$ 49,995,528	\$ 15,666,023	31%
Restricted assets with trustee	190,685,601	191,751,921	(1,066,320)	-1%
Capital assets	1,009,989,107	803,305,771	206,683,336	26%
Total assets	 1,266,336,259	1,045,053,220	221,283,039	21%
Liabilities:				
Current and other liabilities	58,707,561	43,566,322	15,141,239	35%
Liabilities payable from restricted assets				
with trustee	12,010,696	267,698	11,742,998	4387%
Intergovernmental liability to the City for				
re-conveyance of State transferred land	27,584,421	35,504,421	(7,920,000)	-22%
Total liabilities	98,302,678	79,338,441	18,964,237	24%
Net Position:				
Net investment in capital assets	982,404,686	767,801,350	214,603,336	28%
Restricted				
O&M Reserve for Transbay Transit Center	3,874,952	2,641,035	1,233,917	47%
Construction of Transbay Transit Center	178,674,905	191,484,223	(12,809,318)	-7%
Unrestricted	3,079,037	3,788,171	(709,134)	-19%
Total net position	\$ 1,168,033,580	\$ 965,714,779	\$ 202,318,801	21%

Management's Discussion and Analysis (Required Supplementary Information-Unaudited) For the Year Ended June 30, 2014

Total net position at June 30, 2014 includes net investment in capital assets, which is comprised of construction in progress of \$796,937,468, land scheduled to be permanently and temporarily retained by the TJPA of \$185,329,843, and permanent easements of \$137,374. The construction in progress includes engineering and design, construction, program consulting and management, environmental and planning, and administrative costs necessary to support the development of the TTC and DTX. Construction in progress also includes information technology costs for website development and labor compliance software.

The \$3,874,952 restriction of total current year net position results from the restriction of the net position of Temporary Terminal operations for an Operating and Maintenance Reserve. The Operating and Maintenance Reserve can only be used for the operations and maintenance of Program facilities, including the Temporary Terminal, the future TTC, or the future DTX. The \$1,233,917 increase in restricted assets for the operating and maintenance reserve resulted from operating revenues and Alameda-Contra Costa Transit District ("AC Transit") contributions to build up the reserve.

In addition, \$178,674,905 is restricted for construction of the TTC as a result of land sales proceeds (see Note 4 for additional information). Total current year net position also includes \$3,079,037 in unrestricted net position which is derived from TJPA's non-operating revenues and is to be used for acquisition of capital assets.

The \$15,666,023 net increase in current and other assets resulted primarily from a \$14,027,007 increase in grantor receivables outstanding at fiscal year end, plus an increase of \$1,595,256 in cash and cash equivalents. The \$1,066,320 net decrease in restricted cash with trustee resulted primarily from the use of cash for construction of the TTC, net of the receipt of cash from the sale of formerly State-owned Parcels P, P' and P" for residential development. The net increase of \$15,141,239 in current and other liabilities resulted primarily from a \$6,149,966 increase in accounts and intergovernmental payables and an \$8,496,224 increase in retainage payable. The \$11,742,998 increase in liabilities payable from restricted assets with trustee resulted from project costs incurred but not paid from the land sales trust account as of fiscal year end.

The \$7,920,000 net decrease in the intergovernmental liability to the City for re-conveyance of State transferred land is due to the transfer of Parcel P from the State and the sale of formerly State-owned Parcels P, P' and P" for residential development.

Management's Discussion and Analysis (Required Supplementary Information-Unaudited) For the Year Ended June 30, 2014

#### TJPA'S CONDENSED STATEMENTS OF CHANGES IN NET POSITION

	2014	2013	Dollar Change	Percent Change
<b>Temporary Terminal operating income</b>				
Operating revenues	\$ 362,976	\$ 354,019	\$ 8,957	3%
Operating expenses	 	 -	 <u> </u>	n/a
Operating income	362,976	354,019	8,957	3%
Nonoperating revenues (expenses)	·			
Operating grant for Temporary Terminal				
Revenue	3,716,381	3,491,022	225,359	6%
Expenses	 (3,716,381)	 (3,491,022)	 (225,359)	6%
Net operating grant		-		n/a
Contribution from AC Transit for	_		_	
O&M reserve	870,941	995,308	(124,367)	n/a
Investment income	227,735	49,448	178,287	361%
Rental revenues	97,600	61,675	35,925	58%
Miscellaneous revenues	3,699	10,583	(6,884)	-65%
Gain on conveyance of land	30,554,336	184,817,754	(154,263,418)	n/a
Total nonoperating revenues	31,754,311	185,934,768	(154,180,457)	83%
Income before capital contributions	32,117,287	186,288,787	(154,171,500)	83%
Capital contributions				
Federal government capital grants	63,883,324	117,916,690	(54,033,366)	-46%
State government capital grants	3,850,123	2,605,836	1,244,287	48%
State conveyed land to be retained	-	-	-	-100%
Local government capital grants	101,661,891	20,411,730	81,250,161	398%
Other capital contributions	 806,176	 241,479	 564,697	n/a
Total capital contributions	170,201,514	141,175,735	29,025,779	21%
Change in net position	202,318,801	327,464,522	(125,145,721)	-38%
Net position- beginning	965,714,779	638,250,257	327,464,522	51%
Net position- ending	\$ 1,168,033,580	\$ 965,714,779	\$ 202,318,801	21%

## Operating revenues

Operation of the Temporary Terminal commenced on August 7, 2010. The source of fiscal year 2014 operating revenues of \$362,976 was provided by lease and advertising revenues. The increase in operating revenues of \$8,957 is due to CPI increases in Temporary Terminal rental and advertising contracts. No operating expenses were funded from operating revenues.

#### Nonoperating revenues

The TJPA funds Temporary Terminal facility management and related operating expenses from a Metropolitan Transportation Commission ("MTC") Regional Measure 2 ("RM-2") operating grant. Total fiscal year 2014 operating grant revenues and expenses were \$3,716,381. The increase in fiscal year 2014 expenses is due to higher AC Transit staffing levels to accommodate increased ridership at the Temporary Terminal.

The contribution from AC Transit for the operations and maintenance reserve decreased in fiscal year 2014 based on the operating budget for the Temporary Terminal. The fiscal year 2014 increase in investment income is primarily attributable to higher average balances for assets held in the land sales trust account, as well as investing the proceeds of the sale of formerly State-owned Parcels P, P' and P''.

Management's Discussion and Analysis (Required Supplementary Information-Unaudited) For the Year Ended June 30, 2014

The increase in rental income is due to the sub-lease of vacant office space at the TJPA office. The decrease in miscellaneous revenues is attributable to the inherent variability of revenues earned in this category. The decrease in the gain on the conveyance of land is due to the lower sales price for the sale of formerly State-owned Parcels P, P' and P" compared to the sale of Parcel T in the prior fiscal year.

#### Capital contributions (See Note 2 for additional information)

For the year ended June 30, 2014, the TJPA received \$170,201,514 in capital contributions and expended the full amount on the Transbay Transit Center Program, which includes a new Transit Center building, new bus storage facility, bus ramps, and a 1.95 mile extension of rail lines for Caltrain and future California High Speed Rail to the Transit Center. At June 30, 2014, the TJPA had capital project contract commitments of \$449,692,552 for construction, design, engineering, planning and administrative costs. Additional information on the TJPA's capital assets can be found in Note 4 to the financial statements.

#### **Economic Factors and Next Year's Budget**

The TJPA Board approved the fiscal year 2015 Capital and Operating Budgets on June 12, 2014. The main component of the TJPA's fiscal year 2015 \$322,771,000 Capital Budget is the continuation of construction of the new TTC. Approximately \$277.6 million is budgeted for construction activities and \$6.6 million for construction management. The TJPA has budgeted approximately \$11.1 million for the TTC building architecture and engineering contract in fiscal year 2015. While the TJPA took possession of all properties required for the completion of Phase 1 of the Transbay Program in fiscal year 2011, expenditures associated with the eminent domain process will be incurred in fiscal year 2015. The fiscal year 2015 budget includes approximately \$1.1 million for these right of way acquisition expenditures.

The TJPA's fiscal year 2015 budget anticipates that most of the revenues to pay for these expenditures will be provided by the following sources: the funding identified in the expenditure plan approved by the voters for the half cent sales tax for transportation in San Francisco ("Prop K"), the bridge toll increases approved in Regional Measure 1 and 2 and AB1171 ("RM-1", "RM-2" and "AB1171"), federal and state grants passed through from AC Transit, grants from the Federal Transit Administration ("FTA"), an American Recovery and Reinvestment Act ("ARRA") grant from the Federal Railroad Administration ("FRA"), and land sales proceeds.

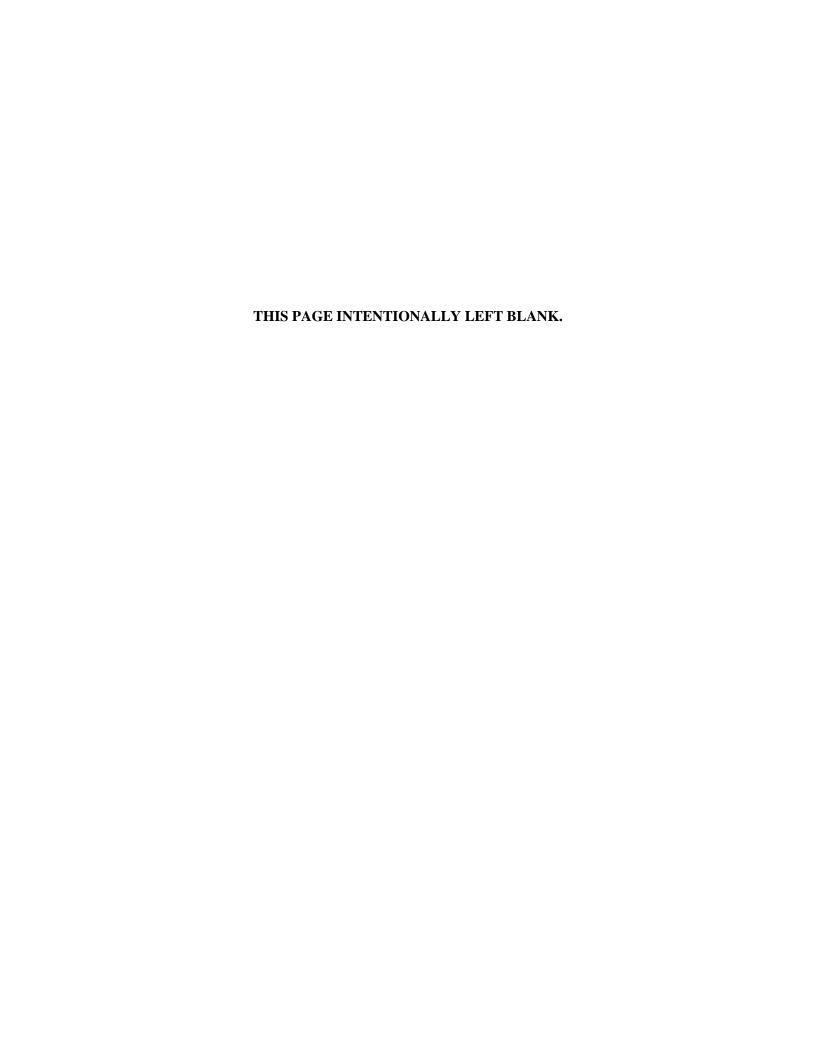
The approved fiscal year 2015 Capital Budget shows revenues in two categories—committed and planned. Committed revenues are those planned expenditures of grants that were allocated at the time the TJPA Board approved the 2015 fiscal year budget, and planned revenues include sources that have pending applications with funding partners or applications that are anticipated to be submitted and approved during the fiscal year. Throughout the 2015 fiscal year, TJPA will work with the funding agencies to secure grants as any additional funding needs are identified. This is explained in detail in the staff report which was submitted with the fiscal year 2015 budget and can be found on the TJPA website for the June 12, 2014 TJPA Board meeting.

The fiscal year 2015 Operating Budget was approved June 12, 2014, and consists of \$4,752,708 in revenues and expenditures. Expenditures include a facility management contract, security, operating support for AC Transit, and parking control officers. The majority of the revenues will be provided by the RM-2 operating grant.

Management's Discussion and Analysis (Required Supplementary Information-Unaudited) For the Year Ended June 30, 2014

# **Request for Information**

Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Transbay Joint Powers Authority, 201 Mission Street, Suite 2100, San Francisco, California 94105.





Statement of Net Position June 30, 2014

Assets:	
Current assets:	
Cash and cash equivalents:	
Cash in bank	\$ 636,846
Restricted cash for operations and maintenance of the Transbay Transit Center	175,703
Restricted cash for construction of the Transbay Transit Center	918,130
Equity in pooled cash and investments with the City and County of San Francisco	3,037,133
Equity in pooled cash and investments with the City and County of San Francisco -	
restricted for operations and maintenance of the Transbay Transit Center	3,749,265
Total cash and cash equivalents	8,517,076
Receivables:	
Federal government	23,301,345
Metropolitan Transportation Commission	31,993,057
San Francisco County Transportation Authority	1,367,818
Accounts receivable	462,005
Total receivables	57,124,224
Other current assets:	
Prepaid items	20,000
Security deposits held by others	250
Total other current assets:	20,250
Total current assets	65,661,551
Noncurrent assets:	
Restricted assets with trustee:	
Cash and cash equivalents	63,439
Investments	190,616,973
Interest receivable	5,189
Total restricted assets	190,685,601
Carital accepts mandamentiable.	
Capital assets, nondepreciable:	195 220 942
Land	185,329,843
Permanent easements State transferred land to be re-conveyed to the City and County of San Francisco	137,374 27,584,421
	27,304,421
Construction in progress: Information technology	149,965
Transbay Transit Center	741,968,295
Caltrain Downtown Extension	54,819,208
Total nondepreciable capital assets	1,009,989,107
Total noncurrent assets	1,200,674,707
Total noncultent assets	1,200,074,707
Total Assets	1,266,336,258

See accompanying notes to the basic financial statements.

(Continued)

Statement of Net Position (Continued) June 30, 2014

Liabilities:	
Current liabilities:	
Accounts, contracts and intergovernmental payables	29,651,535
Accrued payroll	87,082
Relocation assistance payable	107,891
Retainage payable	26,610,781
Intergovernmental payables-related parties	
Caltrans	33,000
City and County of San Francisco	628,402
AC Transit	624,025
Liabilities payable from restricted assets	573,636
Liabilities payable from restricted assets with trustee	12,010,696
Unearned revenue	20,000
Unearned revenue for the operations and maintenance of the Transbay Transit Center	26,016
Deposits payable	13,685
Total current liabilities	70,386,749
Noncurrent liabilities:	
Intergovernmental liability to the City and County of San Francisco	
for re-conveyance of State transferred land	27,584,421
Compensated absences, accrued vacation	167,337
Net other postemployment benefit obligation	164,171
Total noncurrent liabilities	27,915,929
Total Liabilities	98,302,678
Total Elabinues	90,302,070
Net Position:	
Net investment in capital assets	982,404,686
Restricted	
Operations and maintenance of Transbay Transit Center	3,874,952
Construction of Transbay Transit Center	178,674,905
Unrestricted	3,079,037
Total Net Position	\$ 1,168,033,580

Statement of Revenues, Expenses and Changes in Fund Net Position For the Year Ended June 30, 2014

Operating Revenues - Temporary Terminal:		
Lease revenue	\$	311,544
Advertising revenue		51,432
Total operating revenues		362,976
Operating Expenses - Temporary Terminal:		
Total operating expenses		-
Operating Income - Temporary Terminal		362,976
Nonoperating Revenues and Expenses:		
Operating grant (MTC) for Temporary Terminal		
Operating grant revenue		3,716,381
Operating grant expenses:		
AC Transit incremental operating and maintenance costs		2,523,685
Facility Management		979,162
Utilities		38,301
Parking Control Officers		127,508
Insurance		47,726
Total operating grant expenses		3,716,381
Net operating grant revenues (expenses)		
Contribution from AC Transit for O&M reserve		870,941
Investment income		227,735
Rental revenues		97,600
Miscellaneous revenues		3,699
Gain (Loss) on sale of land		30,554,336
Total nonoperating revenues		31,754,311
Income Before Capital Contributions	<u> </u>	32,117,287
Capital Contributions:		
Federal government capital grants		63,883,324
State government capital grants		3,850,123
Local government capital grants:		
Regional Measures, bridge tolls		99,172,541
Proposition K, half cent sales tax		2,489,350
Other capital contributions		806,176
Total Capital Contributions		170,201,514
Change in Net Position		202,318,801
Net Position, Beginning of Year		965,714,779
Net Position, End of Year	\$	1,168,033,580

Statement of Cash Flows For the Year Ended June 30, 2014

Cash Flows from Operating Activities:		
Temporary Terminal:		
Cash receipts from lease revenue	\$	311,544
Cash receipts from advertising revenue		51,432
Net cash provided by operating activities		362,976
Cash Flows from Noncapital Financing Activities:		
Operating grant, net		(187)
Contribution from AC Transit for O&M reserve		870,941
Cash receipts from rental revenues		105,433
Receipts from (payments on behalf of) private utilities for franchise work		316,773
Retainage held (released) related to private utility work		(77,523)
Other noncapital increases (decreases)		3,450
Net cash provided by noncapital financing activities		1,218,887
Cash Flows from Capital and Related Financing Activities:		
Federal government capital grants received		76,137,924
State government capital grants received		4,071,387
Local government capital grants received		74,957,100
Other capital contributions received		344,615
Proceeds from sale of land		30,571,000
Retainage held (released) related to capital assets		(3,045,648)
Acquisition of capital assets		(184,317,040)
Net cash used in capital and related financing activities		(1,280,662)
Cash Flows from Investing Activities:		
Purchases of investment securities		(604,041,075)
Proceeds from maturities of investment securities		602,253,403
Investment income received		3,145,165
Net cash provided by investing activities		1,357,494
Net Increase in Cash and Cash Equivalents		1,658,695
Cash and Cash Equivalents, Beginning of Year		6,921,820
Cash and Cash Equivalents, End of Year	\$	8,580,515
Cash and Cash Equivalents, End of Year:		
Cash and cash equivalents, unrestricted	\$	8,517,076
Cash and cash equivalents, restricted		63,439
Cash and cash equivalents, end of year	\$	8,580,515
	((	Continued)

Statement of Cash Flows (Continued) For the Year Ended June 30, 2014

Reconciliation of Operating Income to Net Cash Provided by Operating Activities:	Φ	262.076
Operating income-Temporary Terminal	\$	362,976
Adjustments to reconcile operating income to net cash provided by operating activities		-
Net cash provided by operating activities	\$	362,976
Supplemental disclosures of cash flow information  Noncash capital financing activities:  Acquisition of capital assets on accounts payable, contracts payable, intergovernmental payables, retainage payable and accrued liabilities	\$	72,763,729
Conveyance and re-conveyance of State donated land	\$	(15,396,962)

Notes to the Basic Financial Statements For the Year Ended June 30, 2014

#### **NOTE 1 - ORGANIZATION**

In April 2001, the City and County of San Francisco ("City"), Alameda-Contra Costa Transit District ("AC Transit"), and the Peninsula Corridor Joint Powers Board ("PCJPB") (collectively, "Member Agencies") entered into an agreement creating the Transbay Joint Powers Authority ("TJPA") to design, build, develop, operate and maintain a new transportation terminal known as the Transbay Transit Center ("TTC" or "Transit Center") and associated facilities in San Francisco (collectively, the "Program").

The TJPA Board of Directors ("TJPA Board") is composed of one director appointed by each of the following agencies:

Alameda-Contra Costa Transit District City and County of San Francisco, Board of Supervisors City and County of San Francisco, Mayor's Office San Francisco Municipal Transportation Agency Peninsula Corridor Joint Powers Board State of California Department of Transportation (ex-officio)

The State of California ("State") has granted the TJPA primary jurisdiction with respect to all matters pertaining to the financing, design, development, construction, and operation of the new Transit Center. The Member Agencies of the TJPA have granted to the TJPA most of their jointly held powers, including the authority to buy and sell property, to enter into contracts, and to accept and expend grants of cash and property. The TJPA's management functions include contract oversight, policy direction, financing, investment supervision, and coordinating and collaborating with, among others, the U.S. Department of Transportation, the State, and local entities including the Member Agencies.

The Program will provide expanded bus and rail service in a new Transit Center building on the site of the former Transbay Terminal in downtown San Francisco at First and Mission Streets. Also included in the Program are ramps linking the new Transit Center to the Bay Bridge and to off-site bus storage facilities; a below-grade extension of Caltrain to the new Transit Center building, including the construction of a new subsurface station in the vicinity of Fourth and Townsend Streets; modifications to the existing Fourth and Townsend surface station; a temporary terminal for use by buses during construction of the new Transit Center; and a new permanent off-site bus storage facility. The new Transit Center will eventually accommodate not only buses and commuter trains but also California High-Speed Rail.

Based upon the TJPA Board's adopted implementation plan, the Project is divided into two phases: the design and construction of the Transit Center Building and Train Box as Phase 1, and the design and construction of the DTX as Phase 2. Phase 1 has completed major milestones including commencement of construction, and the majority is funded with committed revenues. Phase 2 is at a 30 percent design level; final design and construction will commence when the required revenues and financing have been secured.

The TJPA is legally separate and financially independent and is not a component unit of the State, City, AC Transit, or the PCJPB. Therefore, these financial statements represent solely the activities, transactions and status of the TJPA.

Notes to the Basic Financial Statements For the Year Ended June 30, 2014

# **NOTE 1 - ORGANIZATION (Continued)**

The TJPA currently has five major funding sources including grants from the Federal government; grants of local revenue sharing ("Capital and Operating Grants") from AC Transit, MTC, and the San Francisco County Transportation Authority ("SFCTA"); and proceeds from sale of land parcels formerly owned by the State.

In fiscal year 2010, TJPA closed on a \$171 million Transportation Infrastructure Finance and Innovations Act ("TIFIA") loan. This federal program provides loans and loan guarantees to transportation infrastructure projects throughout the country. The loan is for Phase 1 Transbay Transit Center construction and is to be repaid primarily with tax increment revenues allocated to the project. The tax increment revenues allocated to the project are committed to the TJPA pursuant to an agreement with the City. The loan has not yet been drawn on.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### Basis of Accounting

The TJPA is a single enterprise fund. The activities of the TJPA are reported using the economic resources measurement focus and its records are maintained on the accrual basis of accounting. Under this method, revenues are recorded when earned and Program capital outlay and Temporary Terminal expenses are recorded when the related liability is incurred.

The TJPA distinguishes operating revenues and expenses from nonoperating revenues and expenses. Operating revenues and operating expenses result from the operation of the Temporary Terminal. Any excess of actual Temporary Terminal revenues over expenses is restricted for the Operating and Maintenance Reserve. Expenses funded by an operating grant are also incurred in the operation of the Temporary Terminal. The TJPA will generate Transit Center operating revenues and operating expenses once the Transit Center is complete and placed into service.

Nonoperating revenues result from a Temporary Terminal operating grant, investment income, miscellaneous, and rental revenue from tenants other than Temporary Terminal operators.

All active TJPA capital grants are expenditure-driven restricted grants. Restricted grant revenue is recognized only when qualifying expenditures are incurred. That is, restricted grant revenue recognition is driven by restricted grant-related expenditures being incurred.

Under the terms of grant and revenue sharing agreements, the TJPA funds Program costs on a cost-reimbursement basis. When Program costs are incurred, and if there is both restricted and unrestricted net position available to finance the costs, it is the TJPA's policy to first apply restricted cost-reimbursement grant and revenue sharing resources to such Program costs.

# **Cash Equivalents**

The TJPA considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents. The deposits in the City's cash and investments pool are considered to be cash equivalents as the pool functions as a demand deposit account (see Note 3).

#### **Investments**

Investments are stated at fair value. The fair value of investments is derived from the market value on the monthly investment trustee statements.

Notes to the Basic Financial Statements For the Year Ended June 30, 2014

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# **Prepaid Items**

Resource outflows that do not yet meet the criteria for expenditure recognition, in that they benefit a future fiscal period, are recorded as prepaid items. At June 30, 2014, the total amount of prepaid items is \$20,000.

# **Deposits Payable**

The TJPA may require deposits from tenants of TJPA-owned rental property and the Temporary Terminal, as well as from developers during negotiations. At June 30, 2014, the TJPA had a deposit payable for a rental property totaling \$6,500, a deposit payable for a sub-lessee totaling \$7,185, as well as a deposit payable of \$24,000 for a Temporary Terminal operating lease that is included in the liabilities payable from restricted assets for Operations and Maintenance of the Transbay Transit Center.

#### **Unearned Revenue**

Resource inflows that do not yet meet the criteria for revenue recognition are recorded as unearned revenue. Capital grant contribution revenue for the TJPA's expenditure-driven grants is recognized only when qualifying expenditures are incurred. At June 30, 2014, the total amount of unearned revenue is \$46,016.

# **Compensated Absences**

It is the policy of TJPA to permit employees to accumulate earned but unused vacation and sick pay benefits. Each employee is assigned an accrual rate and allowed to accrue up to two years' worth of vacation benefits. There is no liability for unpaid accumulated sick leave since TJPA does not have a policy to pay any amounts for sick leave when employees separate from service. Vacation pay is accrued when earned. At June 30, 2014 the amount of accrued vacation payable is \$167,337.

# **Capital Assets**

The TJPA defines capital assets as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Land, including land transferred by the State that may be reconveyed to the City, and permanent easements are recorded as non-depreciable capital assets. Information technology, TTC, and DTX capital asset costs are classified as construction in progress until such assets are completed and placed in service, at which time the TJPA will commence recording depreciation expense on depreciable capital assets.

All construction in progress costs associated with the planning and construction of the Program that are not directly associated with either the TTC or the DTX are accumulated as indirect program-wide costs. The annual increase in accumulated indirect program-wide costs is allocated to the annual increase in direct costs of the TTC and DTX based on the percent increase of annual direct costs of the TTC and DTX.

Non-depreciable land capital assets include the cost of the land and associated acquisition costs. Under the TJPA's capital asset policy, land costs include the following in addition to the actual acquisition costs: title and closing costs; relocation services, consultation and assistance; appraisal services; environmental consulting; land surveys; and site preparation.

Notes to the Basic Financial Statements For the Year Ended June 30, 2014

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# **Capital Contributions**

The TJPA receives expenditure-driven restricted capital grants from the Federal government. Details for the various active Federal government direct and pass-through capital grants are presented in the "Schedule of Expenditures of Federal Awards" ("SEFA"). In addition to the grants listed in the SEFA, during the fiscal years ended June 30, 2002 through 2008, \$8,795,355 in Federal Transit Formula Grants were passed through from the San Francisco Municipal Transportation Agency to the TJPA and disbursed. Other FTA, FRA and Federal Emergency Management Agency ("FEMA") grants now closed and not included in the SEFA total \$20,390,863, which was spent on Program capital expenditures in prior fiscal years.

The State provides direct and pass-through expenditure-driven restricted capital grants, the details for which are presented in Note 8, Local and State Revenue Funding Agreements. Land transferred (conveyed) from the State and scheduled to be permanently retained by the TJPA is recorded as a capital contribution. Land transferred (conveyed) from the State which is scheduled to be re-conveyed to the City during or at the end of the interim construction period is recorded as an intergovernmental liability. See Note 4, Capital Assets, for details regarding State-conveyed land.

Grants from local agency expenditure-driven restricted shared revenues and pass-through grants for the TJPA Capital Program are provided from:

AC Transit Federal and State pass through grants

MTC State-owned bridge tolls

SFCTA Sales and use tax

SMCTA Sales tax

See Note 8, Local and State Revenue Funding Agreements, for details regarding the local government capital grants from AC Transit, MTC, SFCTA, and SMCTA.

Contributions of donated noncash, nonland assets are recorded at fair value in the period received as inkind contributions. The TJPA recorded donated materials and survey and planning services during the two-year period ended June 30, 2004 from the former San Francisco Redevelopment Agency in the amount of \$798,689.

Capital grants and contributions from external sources are recognized as capital contributions earned when the related allowable expenditures are incurred.

Federal and State grants, State-conveyed land scheduled to be retained by the TJPA, grants from local agency shared revenues, and in-kind contributions for the TJPA Capital Program are reported in the Statement of Revenues, Expenses, and Changes in Fund Net Position as capital contributions.

Notes to the Basic Financial Statements For the Year Ended June 30, 2014

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# **Capital Contributions (Continued)**

The table below summarizes the current year and life-to-date capital contributions for each of TJPA's funding partners. In addition, the table includes TJPA nonoperating revenues used to acquire capital assets and other transactions required to provide a complete accounting of TJPA's capital assets.

		Current			7.10	m		
		Fiscal		A	Life-	To-Date Actual		T
Eunding Doutney		Year Actual		Approved Award		Actual	ι	Jnexpended Award
Funding Partner Federal government		Actual		Awaru		Actual		Awaru
Capital grants	\$	63,883,324	\$	469,779,260	\$	419,713,850	\$	50,065,410
Total Federal government	Ψ	63,883,324	Ψ	469,779,260	Ψ	419,713,850	Ψ	50,065,410
Total Tederal government	-	03,003,324		407,777,200		417,713,630		30,003,410
State government								
Capital grants		3,850,123		18,750,227		16,601,839		2,148,388
Total State government		3,850,123		18,750,227		16,601,839		2,148,388
Local agencies								
MTC		99,172,541		353,200,327		307,151,730		46,048,597
SFCTA		2,489,350		176,736,322		119,563,093		57,173,229
SMCTA		Completed		23,359,514		23,359,514		-
SFRA in-kind contribution		Completed		798,689		798,689		
Total local agencies		101,661,891		554,094,852		450,873,026		103,221,826
Total grantor contributions		169,395,338	\$	1,042,624,339		887,188,715	\$	155,435,624
Town grantor control		10,,0,0,0,0	Ψ.	1,0 .2,02 .,009		007,100,710	<u> </u>	100,100,021
Other capital contributions		806,176				1,438,753		
Total canital containutions		170,201,514				000 607 460		
Total capital contributions		170,201,314				888,627,468		
State conveyed land scheduled								
to be retained by TJPA		-		53,186,468		53,186,468		
TJPA nonoperating revenues used								
to acquire capital assets		848,748				4,317,326		
to acquire capital assets		040,740				4,317,320		
Construction trust fund revenues used								
to acquire capital assets		43,569,738				43,979,072		
-								
Net value of land conveyed		(16,664)				(7,705,648)		
	+	***			_	000 15: 15		
Net investment in capital assets	\$	214,603,336			\$	982,404,686		

#### Percent of the total life-to-date actual grantor contributions made by funding partners:

	 Federal	 State	 Local	 Total	
Amount	\$ 419,713,850	\$ 16,601,839	\$ 450,873,026	\$ 887,188,715	
Percent	47%	2%	51%	100%	

Notes to the Basic Financial Statements For the Year Ended June 30, 2014

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Net Position**

The difference between assets and liabilities in the Statement of Net Position is classified as Net Position and is subdivided into the following three categories:

#### Net Position-Net investment in capital assets

This component of net position consists of capital assets, net of accumulated depreciation (when applicable) reduced by obligations to re-convey State-transferred land. At June 30, 2014, the TJPA has \$27,584,421 in outstanding capital-related obligations, recorded as an intergovernmental liability to the City for re-conveyance of State-transferred land.

#### Net Position-Restricted

Restricted net position consists of external constraints imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation, that restrict the use of net position.

Operations and Maintenance of the Transbay Transit Center

Restricted net position at June 30, 2014 is calculated as follows:

Restricted assets:

resure tea assets.	
Restricted cash	\$ 175,703
Equity in pooled cash and investments	
with the City and County of San Francisco	3,749,265
Restricted liabilities:	
Deposit payable	(24,000)
TT 1	(00.010)

Deposit payable	(24,000)
Unearned revenue	 (26,016)
Restricted net position	\$ 3,874,952

# Construction of the Transbay Transit Center

Restricted assets:

Restricted net position

Restricted cash with trustee	\$ 63,439
Restricted cash in retention account	549,636
Restricted investments with trustee	190,616,973
Restricted interest receivable with trustee	5,189
Restricted liabilities:	
Accounts payable	(8,861,668)
Retainage payable	 (3,698,664)

\$ 178,674,905

# Net Position-Unrestricted

This component of net position consists of net position that does not meet the definition of "restricted" or "net investment in capital assets."

Notes to the Basic Financial Statements For the Year Ended June 30, 2014

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# Temporary Terminal Operating and Nonoperating Revenues and Operating and Maintenance Reserve

The Transbay Temporary Terminal provides temporary bus terminal facilities while construction of the new multi-modal TTC takes place. Located minutes from the former Terminal on the block bounded by Main, Folsom, Beale and Howard Streets, the Temporary Terminal serves AC Transit, WestCAT Lynx, Muni, Golden Gate Transit, SamTrans and Greyhound passengers. Temporary Terminal construction began in 2008 and was completed in 2010, with operations commencing in August 2010. The Temporary Terminal will serve commuters until the new TTC opens in 2017.

# Temporary Terminal Operating Revenue

Temporary Terminal operating revenues consist of lease and advertising revenue. For the fiscal year ended June 30, 2014, total operating revenue was \$362,976 and no operating and maintenance expenses were funded from operating revenues.

#### Temporary Terminal Nonoperating Revenue

Restricted operating assistance from local shared revenues (operating grants) are classified as nonoperating revenue and are recorded as earned revenue when the related expenses are incurred.

The TJPA receives an operating grant from MTC RM-2 state-owned bridge tolls to fund Temporary Terminal facility management expenses, including utilities, security, and primary tenant AC Transit's increased costs to operate from the Temporary Terminal.

For the year ended June 30, 2014, the MTC-approved RM-2 operating grant allocation total is \$4,231,795 of which \$3,716,381 was expended leaving an unexpended balance of \$515,414. The unexpended operating grants do not carry over to the following fiscal year. MTC approves a new operating grant for each fiscal year.

## Temporary Terminal Operating and Maintenance Reserve

The net position of the Temporary Terminal is restricted pursuant to the September 29, 2008 TJPA Board of Directors-approved comprehensive Lease and Use Agreement that controls AC Transit's bus operations in the Temporary Terminal and future operations in the Transit Center. The net position of the Temporary Terminal is restricted for the Operating and Maintenance Reserve for Program facilities and is not available for construction of the TTC or the DTX. At June 30, 2014, net position of \$3,874,952 is restricted for the Operating and Maintenance Reserve.

The purpose of the Operating and Maintenance Reserve is to ensure that sufficient operating and maintenance funds are available in the event of unanticipated revenue shortfalls and unavoidable costs. Expenditures from restricted Operating and Maintenance Reserve funds must meet at least one of the following criteria:

- Necessary for the safety or security of the public or the facility;
- Required by the Lease and Use Agreements with operators or other agreements or contracts entered into by the TJPA;
- Authorized under the annual Operating and Maintenance budget approved by the Board; or
- Other unforeseen circumstances wherein the use of the reserve funds is deemed necessary by the Executive Director, designee, or by the Board of Directors.

Notes to the Basic Financial Statements For the Year Ended June 30, 2014

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

In addition to the expenditures described above, the TJPA may use funds in the TTC Operating and Maintenance Reserve as working capital to fulfill contractual or other obligations, for payment to vendors or contractors prior to the receipt of funds from funding partners. A commitment from the funding partners must be in place prior to the temporary "borrowing" of cash from this reserve. To the extent possible, the use of these funds as working capital should not result in the Operating and Maintenance Reserve balance dropping below two months of current fiscal year Temporary Terminal or TTC (as applicable) direct operating and maintenance costs. The use of the Operating and Maintenance Reserve funds as working capital must be authorized by the Executive Director or designee.

#### Rounding

One-dollar differences within and between statements and schedules are due to rounding.

#### **Use of Estimates**

The preparation of the basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

# NOTE 3 - CASH AND CASH EQUIVALENTS AND INVESTMENTS

The TJPA's investment policy allows the TJPA to invest cash balances in insured savings or money market accounts in a qualified public depository as established by California state law, the City Treasurer's cash and investments pool, or through trust accounts required by agreements, such as the 2003 Cooperative Agreement with the State and the TIFIA loan agreement with the USDOT, for the deposit of various types of revenues.

TJPA's cash held in the City Treasurer's cash and investments pool is considered to be cash and cash equivalents because it has the same characteristics as a demand deposit. The TJPA's investments in the pool may be deposited or withdrawn without notice or penalty. Investments made by the City Treasurer are regulated by the California Government Code and by a City investment policy approved annually by the City Treasury Oversight Committee. Adherence to the statutes and policies is monitored by the City Board of Supervisors and by the Treasury Oversight Committee via monthly reports and an annual audit. Redeemed or sold shares are priced at book value, which includes realized investment earnings such as interest income, realized gains or losses upon sale of investments, and amortized premiums and discounts. This number may differ from the shares' fair value, which would include unrealized gains or losses based on market conditions. Because the TJPA's short-term position in the City Treasurer's cash and investment pool is considered to be a demand deposit, the TJPA does not record its allocated share of unrealized gains or losses as reported by the City Treasurer. TJPA cash held in the City's cash and investments pool on June 30, 2014 is \$6,786,398 and is classified in the statement of net position as follows:

Account Name	Amount		
Restricted cash for the operations and			
maintenance of the Transbay Transit Center	\$	3,749,265	
Equity in pooled cash and investments			
with the City and County of San Francisco		3,037,133	
Total	\$	6,786,398	

Notes to the Basic Financial Statements For the Year Ended June 30, 2014

# NOTE 3 - CASH AND CASH EQUIVALENTS AND INVESTMENTS (Continued)

TJPA participation in the City Treasurer's cash and investments pool is voluntary. Additional information regarding the pool is presented in the notes of the City's basic financial statements.

As of June 30, 2014, the TJPA had investments of \$190,616,973 in U.S. Treasury Notes, U.S. Treasury Bills, commercial paper, and money market funds. Under the 2003 Cooperative Agreement, gross sales proceeds from the former State-owned parcels are to be placed in a trust account for the benefit of the TJPA and used solely for capital construction costs of the Transbay Program.

As of June 30, 2014, the TJPA had the following investments with the trustee:

		<b>Investment Maturities</b>				Credit
			Less than			Ratings
<b>Investment type</b>	 Fair value		1 year	1 to	5 years	S&P
U.S. Treasury notes	\$ 50,039,000	\$	50,039,000	\$	-	N/A
U.S. Treasury bills	109,995,300		109,995,300		-	N/A
Commercial paper	10,000,000		10,000,000		-	A-1
Money market mutual funds	20,582,673		20,582,673		-	AAAm
Total	\$ 190,616,973	\$	190,616,973	\$		

#### **Credit Risk**

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Obligations of the U.S. Government are not considered to have credit risk and do not require disclosure of credit quality.

# **Custodial Credit Risk**

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. TJPA investment policy limits deposits to qualified public depositories as established by state law. The amounts placed on deposit with the bank were covered by federal depository insurance and were collateralized by the pledging financial institutions as required by Section 53652 of the California Government Code. Such collateral is held by the pledging financial institutions' trust department or agent but not in the TJPA's name.

#### **Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The California Government Code limits investments in U.S. Treasury Obligations and commercial paper to a maximum maturity of five years and 270 days respectively, which helps to mitigate this risk since the prices of fixed-income securities with a longer time to maturity tend to be more sensitive to changes in interest rates. TJPA has a series of investments in U.S. Treasury Notes and Bills, and commercial paper that all mature by December 15, 2014.

Notes to the Basic Financial Statements For the Year Ended June 30, 2014

#### **NOTE 4 – CAPITAL ASSETS**

The TJPA's capital assets consist of land, including land transferred by the State that may be re-conveyed to the City, permanent easements, and accumulated construction in progress related to the Transbay Transit Center and Caltrain Downtown Extension. Construction in progress also includes intangible assets that are recorded as Information Technology in the statement of net position, which consists of costs to develop the TJPA's website and labor compliance software licensing. Capital assets are recorded at historical cost if purchased or constructed. Capital assets not purchased or constructed are recorded at estimated fair value.

# Capital Asset Activity for the Fiscal Year Ended June 30, 2014

	Beginning of Fiscal Year		Current Year Acquisitions		Current Year Dispositions			End of Fiscal Year
Capital assets not being depreciated:								
Land	\$	185,232,626	\$	113,882	\$	(16,664)	\$	185,329,844
Permanent easements		137,374		-		-		137,374
State transferred land to be								
re-conveyed to the City		35,504,421		7,476,962		(15,396,962)		27,584,421
Construction in progress:								
Information technology		137,965		12,000		-		149,965
Transbay Transit Center		527,945,569		214,022,726		-		741,968,295
Caltrain Downtown Extension		54,347,817		471,391		-		54,819,208
Total capital assets not								
being depreciated		803,305,772		222,096,961		(15,413,626)		1,009,989,107
Less outstanding capital related obligation:								
Intergovernmental liability to the City for								
re-conveyance of State transferred land		(35,504,421)		(7,476,962)		15,396,962		(27,584,421)
Net position,								
net investment in capital assets	\$	767,801,351	\$	214,619,999	\$	(16,664)	\$	982,404,686
•			_			· / /	_	

The disposal of \$15,413,626 is due to the sale of formerly State-owned Parcels P, P' and P" for residential development. The proceeds from the sale will be used for Phase 1 construction of the TTC.

Notes to the Basic Financial Statements For the Year Ended June 30, 2014

# **NOTE 4 – CAPITAL ASSETS (Continued)**

# **Land Acquisition Summary**

Scheduled Disposition:	Parcels	Land Value	A	Additional Costs	,	Fotal Land Value
Retained for:	Turcus	v urue				· uruc
Transbay Transit Center	18	\$ 124,940,928	\$	21,642,926	\$	146,583,854
Downtown Extension	11	15,691,890		1,549,398		17,241,288
Total to be retained	29	140,632,818		23,192,324		163,825,142
Transfer to the City	3	20,628,720		875,981		21,504,701
Total Value	32	\$ 161,261,538	\$	24,068,305	\$	185,329,843

The total land value at June 30, 2014 of \$185,329,843 is made up of thirty-two parcels of land acquired by purchase, eminent domain, or transfer from the State over the life of the Program. The additional costs included in the land value are primarily for demolition of the old terminal and bus ramps, relocation and loss of goodwill for relocated businesses, appraisals, surveying, environmental remediation and monitoring, garage easement interests, and title and closing costs.

TJPA is scheduled to permanently retain title to twenty-nine parcels valued at \$163,825,142. The TJPA will hold title to the remaining three parcels with a land value of \$20,628,720 for a temporary period. These three parcels are needed only during the construction of the TTC and then will be conveyed to the City, along with an additional seven parcels transferred by the State, with a total value of \$27,584,421, upon completion of the new TTC. In the fiscal year the TJPA transfers parcels to the City, the TJPA will record a loss on conveyance of land for the total land value of the three parcels, plus the additional costs of \$875,981 associated with the three parcels and the seven former State-owned parcels to be conveyed.

#### Land Acquisition Current Fiscal Year Activity-Scheduled to be Retained

No property was acquired during the year ended June 30, 2014. Additional net land costs total \$97,218 incurred during the fiscal year.

# Summary of Land transferred to TJPA from the State by fiscal year and Land scheduled to be transferred to the City

The TJPA is applying one of two valuation methods for each land parcel transferred from the State to the TJPA. Parcels that the State was leasing to third parties prior to transfer to the TJPA are valued by the TJPA using the lease rate. For parcels that were not being leased by the State at or near the date of transfer, the TJPA is using the sale price of comparable parcel(s) sold in the vicinity of the Transbay Transit Center. This valuation is for purposes of compliance with GASB Statement No. 34 accounting and reporting requirements only, and should not be construed as market value for the parcels.

Notes to the Basic Financial Statements For the Year Ended June 30, 2014

**NOTE 4 – CAPITAL ASSETS (Continued)** 

	To	otal T	<b>Transferred</b>		Sc	heduled	Scheduled to be Transferred			
	]	From	the State		To b	e Retained	To City			
	#		Value	#		Value	#		Value	
FY 2009	4	\$	16,683,315	0	\$	-	4	\$	16,683,315	
FY 2010	0		-	0		-	0		-	
FY 2011	14		72,007,574	9		53,186,468	5		18,821,106	
FY 2012	0		-	0		-	0		-	
FY 2013	0		(6,985,999)	0		(6,985,999)	0		-	
FY 2014	1		7,476,962	0		_	1		7,476,962	
Total Transferred	19	\$	89,181,852	9	\$	46,200,469	10		42,981,383	
Total State Parcels tran	sferred	to the	City				(3)		(15,396,962)	
Remaining State Parcels to be transferred to the City									27,584,421	
TJPA acquired land scheduled to be transferred to the City									20,628,720	
Additional costs for all parcels scheduled to be transferred to the City									875,981	
Total land scheduled to	be tran	sferre	d to the City				10	\$	49,089,122	
						•				

Land parcels transferred from the State which are scheduled to be retained by the TJPA are recorded as a capital contribution and included as a component of the land capital asset account. At June 30, 2014, the value of the land transferred from the State which is scheduled to be retained by the TJPA is \$46,200,469 according to the described valuation methodology.

At June 30, 2014, the TJPA held title to ten land parcels valued at \$49,089,122 which are temporarily needed by the TJPA only for the construction of the Transbay Program—three acquired by purchase and seven via transfer from the State. Upon completion of the construction period, these parcels are scheduled to be transferred to the City.

Land parcels transferred from the State which are scheduled to be re-conveyed to the City upon completion of the new TTC are recorded as an intergovernmental liability to the City and as State-transferred land to be re-conveyed to City capital asset account. At June 30, 2014, the total value of the land to be re-conveyed to the City recorded in these liability and capital asset accounts is \$27,584,421.

In the fiscal year the TJPA transfers the parcels to be re-conveyed to the City, the TJPA will record the liquidation of the intergovernmental liability to the City and accordingly reduce the State-transferred land capital asset account.

# Future Transfers of State Parcels

One remaining State parcel is scheduled to be transferred to the TJPA when required for construction purposes or development. Four parcels are scheduled to be transferred directly from the State to the City and will not be recorded in the TJPA's accounting records. However, one or more of these four parcels could potentially come to the TJPA first on an interim basis and then be re-conveyed from TJPA to the City or the Office of Community Investment and Infrastructure.

Notes to the Basic Financial Statements For the Year Ended June 30, 2014

# **NOTE 4 – CAPITAL ASSETS (Continued)**

# **Eminent Domain Proceedings**

In December 2010, the City, a member agency of the TJPA acting for the benefit of the TJPA and the Transbay Program, initiated condemnation actions to acquire by eminent domain eleven properties and thirteen garage easement interests for the TTC and DTX projects. The City filed motions for immediate possession of the properties and garage easement interests with the court, so that TJPA could secure possession of the properties and garage easement interests and move forward with construction while the court considers the value of the properties and easements. As required by law, TJPA deposited with the State Treasurer the amount of probable compensation for the properties and garage easement interests at the time the TJPA filed the motions for immediate possession. As of June 30, 2011, the court had granted the motions and issued the orders by which the TJPA acquired full and exclusive right to possess the properties and garage easement interests. Demolition of properties acquired by eminent domain proceedings commenced and was completed in 2011.

The probable compensation for the properties and garage easement interests is based on the TJPA's appraisal of the fair value of the properties and easements. The TJPA appraised the properties and easements, determined the amount of probable compensation, and funds were deposited with the State Treasurer. MTC, SFCTA, and SMCTA remitted deposits to the State Treasurer on behalf of TJPA totaling \$18,350,000 during the fiscal year ended June 30, 2011. Based on the court orders awarding TJPA full and exclusive right to possess the properties and easements, the TJPA recorded the \$18,350,000 deposited with the State as contributed capital revenue in fiscal year 2011. In fiscal year 2013, SFCTA remitted an additional \$1,725,000 in deposits to the State Treasurer based on updated appraisals for two properties.

When litigation concludes, funds may be required to pay the court judgment. This represents the difference, if any, between the initial deposit and the final determination of compensation. Alternatively, an owner could choose to settle with the TJPA, in which case additional funds may be required from the TJPA to cover the title and closing costs associated with a standard purchase and sale agreement. Relocation claims may be made up to 18 months after occupants vacate the premises. (See Note 9, Relocation Assistance and Loss of Goodwill Compensation)

Through June 30, 2014, TJPA had acquired title to nine properties that were the subject of the eminent domain actions via voluntary settlements with the owners. TJPA had also negotiated a settlement with the owner of the garage easement interests, and SFCTA remitted an additional \$367,850 to escrow during fiscal year 2014 for the settlement; close occurred after fiscal year end. Another settlement, for one of the remaining two properties, was negotiated and closed after fiscal year end (see Note 12, Subsequent Events). One property is awaiting final judgment. The amount, if any, of future expenditures for an additional final court judgment and closing costs on the remaining property cannot be determined at this time; however, the TJPA has included contingency for additional amounts in its right of way acquisition budget.

# **Contract Commitments**

At year end, the TJPA had contract commitments of \$449,692,552 for construction, design, engineering, planning and administrative costs.

Notes to the Basic Financial Statements For the Year Ended June 30, 2014

#### NOTE 5 – RETIREMENT AND OTHER POST-EMPLOYMENT BENEFITS

#### A. Pension Plan

# **Plan Description**

All full-time employees are eligible to participate in a cost-sharing multiple-employer defined-benefit pension plan offered by the California Public Employees Retirement System ("CalPERS"). CalPERS acts as a common investment and administrative agent for its participating member employers. CalPERS provides retirement, disability, and death benefits based upon the employee's years of service, age, and final compensation. Employees vest after five years of service.

TJPA contracted with CalPERS effective January 1, 2012. Until that date, full-time employees participated in the CalPERS pension plan via Local Government Services ("LGS"), previously TJPA's employer of record under contract. CalPERS processed a merger, transferring TJPA employees from LGS' plan to TJPA's plan. TJPA's plan for current employees is in the CalPERS Miscellaneous Employee "2% at 55" risk pool. Under the California Public Employees' Pension Reform Act legislation adopted during the fiscal year, future employees hired by TJPA who are new to CalPERS will be members of CalPERS Miscellaneous Employee "2% at 62" risk pool.

# **Funding Policy**

The contribution requirements of plan members are established by State statute, and the employer contribution rate is actuarially established and may be amended by CalPERS. Active members in the plan are required to contribute 7% of their annual covered salary. TJPA pays this required contribution on behalf of current employees, amounting to \$148,238 for the year ended June 30, 2014. The actuarially determined employer rate is currently 11.5% of covered payroll costs. The TJPA's annual pension cost, the percentage of annual pension cost contributed to the plan, and the net pension obligation for the current year and the two preceding years were as follows:

	Annual	Percentage of		
Fiscal Year	Pension	Pension Cost	Net Pe	nsion
Ended	Cost	Contributed	Obliga	tion
6/30/2012	\$ 89,780	100%	\$	-
6/30/2013	194,665	100%		-
6/30/2014	228,308	100%		-

CalPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained from the CalPERS Executive Office, Lincoln Plaza North, 400 Q Street, Sacramento, CA 95811.

Notes to the Basic Financial Statements For the Year Ended June 30, 2014

# NOTE 5 – RETIREMENT AND OTHER POST-EMPLOYMENT BENEFITS (Continued)

#### B. Defined Contribution Retirement Plan

TJPA participates in the California Public Agencies Self-Directed Tax-Advantaged Retirement System Plan (the "STARS Plan"), which provides retirement benefits for employees of the member public agencies. The STARS Plan includes a deferred compensation plan in accordance with Internal Revenue Code Section 457(b), whereby employees may elect to defer portions of their compensation in a self-directed investment plan for retirement, and a defined contribution plan in accordance with Internal Revenue Code Section 401(a), whereby TJPA matches employee contributions up to two percent of the employee's base annual salary. All employees are eligible for plan participation. Plan assets are invested in each individual's name with a deferred compensation plan provider. Employer contributions vest immediately. Each of the STARS Plan's participants directs the investments of their separate accounts. Distributions are made upon the participant's termination, retirement, death or total disability.

The STARS Plan deferred compensation and defined contribution assets are not reflected in these financial statements. During the year ended June 30, 2014, the TJPA and participating employees made contributions to the STARS Plan totaling \$34,606 and \$127,297, respectively.

# C. Other Post-Employment Benefits

# **Plan Description and Funding Policy**

TJPA has a program in place to partially pay medical insurance premiums for eligible retiring employees. TJPA currently has no retirees, but contracts with CalPERS under the Public Employees' Medical and Hospital Care Act ("PEMHCA"), which provides healthcare insurance programs for both active and retired employees of public employer contracting agencies. TJPA's agent multi-employer defined benefit retiree health plan allows eligible retirees to receive employer-paid medical insurance benefits through CalPERS. Retiree benefit provisions are established and amended through agreements between TJPA and its employees; at a minimum TJPA will contribute the amount required by PEMHCA, which was \$119 per month per employee in 2014. Medical insurance premiums for retiree's spouses or dependents are not covered under these agreements, nor are dental or vision premiums. The plan does not issue a separate financial report.

#### **Annual OPEB Cost and Net OPEB Obligation**

TJPA's annual other postemployment benefit ("OPEB") cost is calculated based on the annual required contribution of the employer ("ARC"). TJPA has elected to calculate the ARC and related information using the alternative measurement method permitted by GASB Statement 45 and amended by GASB Statement 57 for agent employers that have individual-employer OPEB plans with fewer than 100 total plan members. The ARC represents the level of funding that, if paid on an ongoing basis, is projected to cover the normal cost each year and to amortize any unfunded actuarial liabilities over a period not to exceed thirty years. TJPA calculated the ARC in fiscal year 2012 and is required to update the calculation triennially. In the interim years, adjustments are made to the ARC calculation.

Notes to the Basic Financial Statements For the Year Ended June 30, 2014

# NOTE 5 – RETIREMENT AND OTHER POST-EMPLOYMENT BENEFITS (Continued)

# C. Other Post-Employment Benefits (continued)

For June 30, 2014, the following table shows the components of TJPA's annual OPEB cost, the amount actually contributed to the plan, and changes in TJPA's net OPEB obligation to the plan:

Annual required contribution	\$ 54,835
Interest on net OPEB obligation	4,930
Adjustment to annual required contribution	(5,153)
Annual OPEB cost	54,612
Contributions made	-
Change in net OPEB obligation	54,612
Net OPEB obligation - beginning of year	109,559
Net OPEB obligation - end of year	\$ 164,171

TJPA's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation as of June 30, 2012, 2013 and 2014 were as follows:

		Percentage of			
Fiscal Year	Annual	<b>OPEB Cost</b>	Net OPEB		
Ended	OPEB Cost	Contributed	Obligation		
6/30/2012	\$ 54,835	0%	\$ 54,835		
6/30/2013	54,724	0%	109,559		
6/30/2014	54,612	0%	164,171		

#### **Funded Status and Funding Progress**

The funded status of the plan as of June 30, 2012, the most recent actuarial valuation, was as follows:

	Actuarial				UAAL as a
Actuarial	Accrued	Unfunded			Percentage
Value of	Liability	AAL		Covered	of Covered
Assets	(AAL)	(UAAL)	Funded Ratio	Payroll	Payroll
(a)	(b)	(b-a)	(a/b)	(c)	((b-a)/c)
\$ -	\$ 253,655	\$ 253,655	0%	\$ 1,760,761	14%

In this third year of recognizing OPEB, TJPA has continued to record a liability for the ARC against its unrestricted assets. TJPA is researching options to participate in an OPEB trust prior to any TJPA employees retiring.

The projection of future benefit payments for an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. The required schedule of funding progress presented as required supplementary information is designed to present trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

Notes to the Basic Financial Statements For the Year Ended June 30, 2014

#### NOTE 5 – RETIREMENT AND OTHER POST-EMPLOYMENT BENEFITS (Continued)

#### C. Other Post-Employment Benefits (Continued)

#### **Actuarial Methods and Assumptions**

Projections of benefits are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits in force at the valuation date and the pattern of sharing benefit costs between TJPA and the plan members to that point. The methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

When TJPA calculated the ARC in fiscal year 2012, the following simplifying assumptions were made:

Retirement age for active employees – Based on the expected average retirement age for the covered group, active plan members were assumed to retire at age 62. If an employee has reached the retirement age but not yet retired, the retirement age is assumed to be the next five-year milestone after their current age.

Mortality – Life expectancies were based on mortality tables from the National Center for Health Statistics. The 2007 U.S. Life Tables for non-Hispanic and Hispanic white males and females were used. Life expectancies that included partial years were rounded to the nearest whole year.

*Turnover* – Non-group-specific age-based turnover data from GASB Statement 45 were used as the basis for assigning active members a probability of remaining employed until the assumed retirement age and for developing an expected future working lifetime assumption for purposes of allocating to periods the present value of total benefits paid.

Healthcare cost trend rate – The expected rate of increase in healthcare insurance premiums was based on projections of the Office of the Actuary at the Centers for Medicare & Medicaid Services, National Health Care Expenditures Projections: 2010-2020, Table 3, National Health Expenditures, Aggregate & Per Capita Amounts, Percent Distribution and Annual Percentage Change. A rate of 4.8 percent initially, increased to an ultimate rate of 5.9 percent after six years, was used.

*Health insurance premiums* – 2012 health insurance premiums for retirees were used as the basis for calculation of the present value of total benefits to be paid.

*Inflation rate* – The expected long-term inflation assumption of 3.0 percent is based on the CalPERS OPEB Assumption Model published by CalPERS for the California Employers' Retiree Benefit Trust.

Payroll growth rate – The expected long-term payroll growth rate was assumed to equal the rate of inflation.

Based on the CalPERS OPEB Assumption Model and historical and expected returns of TJPA's short-term investment portfolio, a discount rate of 4.5 percent was used. In addition, a simplified version of the entry age actuarial cost method was used. The unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at June 30, 2012 was 30 years.

Notes to the Basic Financial Statements For the Year Ended June 30, 2014

#### **NOTE 6 – OFFICE LEASE**

The TJPA leases office space under an operating lease which expires during fiscal year 2016. Total costs for this lease were \$688,923 for the year ended June 30, 2014. These costs represent direct Program management costs related to the TTC and DTX and as such are capitalized as part of accumulated Program costs. In the event that the TJPA terminates a contract held with URS Corporation, the Program Management & Program Control consultant, the TJPA will assume the URS Corporation lease, or cover any termination costs associated with early termination of the lease. That lease also expires during fiscal year 2016. The future minimum lease payments for both leases are as follows:

	T.	JPA lease	U	RS lease
2015	\$	700,256	\$	273,182
2016		295,338		115,267
	\$	995,594	\$	388,449

#### **NOTE 7 - RISK MANAGEMENT**

The TJPA is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The TJPA participates in the Special District Risk Management Authority ("SDRMA"), a joint powers agency (risk-sharing pool) established in 1986 to provide pooled joint protection programs among the members of SDRMA. The purpose of SDRMA is to reduce the amount and frequency of losses and to decrease the cost incurred by its members in the handling and litigation of claims and to purchase excess or re-insurance as a group, thereby reducing costs. The TJPA's deductibles and maximum coverages under the SDRMA pool are as follows:

		Commercial Insurance
Coverage Description	Deductibles	Coverage
General Liability	\$500	\$10,000,000
Auto Liability	\$1,000	\$10,000,000
Property Coverage	\$2,000	\$1,000,000,000
Boiler and Machinery Coverage	\$1,000	\$100,000,000
Errors and Omissions Liability	\$0	\$10,000,000
Employee Dishonesty	\$0	\$400,000
Personal Liability for Board	\$500	\$500,000

There were no reductions in insurance coverage from the previous year. The TJPA pays an annual contribution, determined by the Board of Directors of SDRMA, and any additional amounts which the SDRMA Board of Directors deems necessary in accordance with bylaws of SDRMA. The TJPA's annual contribution for the fiscal year ended June 30, 2014 was \$77,742 and no insurance claims were filed for the twelve years ended June 30, 2014.

In addition, the TJPA purchased an excess liability policy to provide additional coverage of \$10,000,000. The premium for the fiscal year ended June 30, 2014 for this policy was \$45,253. There is no deductible under this policy. The TJPA does not maintain earthquake insurance coverage.

The TJPA maintains workers' compensation insurance in compliance with statutory limits. The premium for the fiscal year ended June 30, 2014 for this coverage was \$17,391. TJPA also carries business travel accident insurance with an annual premium of \$1,431, and a public officials bond purchased for \$350.

Notes to the Basic Financial Statements For the Year Ended June 30, 2014

#### **NOTE 7 - RISK MANAGEMENT (Continued)**

During the year ended June 30, 2010, the TJPA received a payment and performance bond from Webcor Builders/Obayashi Corporation, the joint venture awarded the Construction Manager/General Contractor (CM/GC) contract. The bond provides a \$600 million guarantee that the CM/GC will complete the Transit Center and Related Structures in accordance with its contract and that it will pay its subcontractors, labor and suppliers. The TJPA reimbursed the CM/GC \$5.4 million for the bond premium. During the year ended June 30, 2014, the TJPA reimbursed the CM/GC \$475,728 for a rider that increases the bond amount to \$653 million.

#### NOTE 8 – LOCAL AND STATE CAPITAL REVENUE FUNDING AGREEMENTS

#### A. MTC Revenues

#### RM-1

The RM-1 funds from MTC are derived from Regional Measure 1, approved by California voters in 1989, which authorized toll increases on all state-owned bridges in the northern and southern bay area bridge groups. In June 2001, the San Francisco Municipal Transportation Agency received two RM-1 funding allocations totaling \$1,400,000 on the TJPA's behalf to provide preliminary planning and preliminary design services for the Transbay Terminal and Caltrain Downtown Extension project. The SFMTA passed through the \$1,400,000 to TJPA and the funds were disbursed during the fiscal years ended June 30, 2002 through 2005.

The MTC-approved RM-1 allocations total \$53,000,000 of which \$34,184,900 has been expended leaving an unexpended balance of \$18,815,100 which was appropriated for the fiscal year ending June 30, 2015.

#### RM-2

On March 2, 2004, voters approved RM-2, which increased the state-owned bridge toll in the San Francisco Bay Area by \$1.00 for each vehicle. RM-2 assigns the administrative duties and responsibilities associated with this additional toll revenue to the MTC. The additional toll revenues are earmarked for transportation projects within the region that have been determined to reduce congestion or to make improvements to travel in the toll bridge corridors and are incorporated into the Regional Traffic Relief Plan, which is also administered by the MTC.

The MTC-approved RM-2 allocations total \$150,000,000 of which \$143,897,105 has been expended leaving an unexpended balance of \$6,102,895 which was appropriated for the fiscal year ending June 30, 2015.

#### **AB 1171**

MTC's Resolution 3434 includes AB 1171 funds for the Transit Center Program. This source results from the adoption of AB 1171 Bridge Toll Funds by the California legislature for a plan to fund the cost of seismic retrofit of Bay Area toll bridges. The Transbay program is eligible for these funds under a provision that makes the money available to projects consistent with the purposes of the voter-approved RM-1 program.

The MTC-approved AB 1171 allocations total \$148,800,327 of which \$127,669,725 has been expended leaving an unexpended balance of \$21,130,602 which was appropriated for the fiscal year ending June 30, 2015.

Notes to the Basic Financial Statements For the Year Ended June 30, 2014

#### NOTE 8 – LOCAL AND STATE CAPITAL REVENUE FUNDING AGREEMENTS (Continued)

**Summary of MTC Allocations Life-To-Date** 

	Allocations		Allocations Exp		Uı	nexpended
RM-1 Direct	\$	53,000,000	\$	34,184,900	\$	18,815,100
RM-1 Pass Through		1,400,000		1,400,000		-
RM-2		150,000,000		143,897,105		6,102,895
AB 1171		148,800,327		127,669,725		21,130,602
Life-To-Date Total	\$	353,200,327	\$	307,151,730	\$	46,048,597

#### B. SFCTA Prop K Revenues

On November 4, 2003, the voters approved Prop K, which imposes one-half of one percent of additional sales and use tax to be used for the planning, maintenance and rehabilitation of, and improvement to, the City's multi-modal transportation system. The SFCTA is responsible for allocating, administering and overseeing the expenditures of Prop K.

The SFCTA-approved allocations total \$176,736,322 of which \$119,563,092 has been expended leaving an unexpended balance of \$57,173,229. The unexpended balance was appropriated for the fiscal year ending June 30, 2015.

#### C. SMCTA Measure A Revenues

In June of 1988, San Mateo County voters approved Measure A, which established a program to fund transportation projects by an increase in sales tax of 0.5%. The SMCTA is an independent agency formed to administer the proceeds of the sales tax increase.

The SMCTA-approved sales tax allocations total \$23,359,514 and the funds were disbursed during the fiscal years ending June 30, 2006 through June 30, 2013.

#### D. AC Transit Revenues

In September 2011, AC Transit passed through two security grants from the Federal Emergency Management Agency and two security grants from the California Emergency Management Agency ("Cal-EMA") totaling \$7,697,323. In January 2013, AC Transit passed through an additional security grant from Cal-EMA totaling \$2,149,588. In February 2014, AC Transit passed through another security grant from Cal-EMA totaling \$2,148,388. These pass-throughs will be credited towards AC Transit's required capital contribution under the Lease and Use Agreement (see Note 10) and are for security-related scope, including site protection and final design and construction of elements related to security.

Of the \$11,995,299 allocated thus far, \$9,846,911 has been expended leaving an unexpended balance of \$2,148,388 which was appropriated for the fiscal year ending June 30, 2015. Because these grants are pass throughs from the federal and state governments, they are not included as local agency contributions in Note 2, Capital Contributions (see also below).

Notes to the Basic Financial Statements For the Year Ended June 30, 2014

#### NOTE 8 – LOCAL AND STATE CAPITAL REVENUE FUNDING AGREEMENTS (Continued)

#### E. State of California Revenues

#### RTIP

In January 2007, the State and the TJPA entered into a Program Master Agreement for future planned State financial allocations of Regional Transportation Improvement Program ("RTIP") funds for locally administered rail and transit projects. Pursuant to the Master Agreement, program supplements are entered into subject to all of the terms and conditions of the Master Agreement.

The State-approved program supplements total \$10,153,000, and the funds were disbursed during the fiscal years ending June 30, 2008 through June 30, 2013.

#### Cal-EMA

A portion of the AC Transit revenue discussed above is four grants totaling \$8,597,227 being passed through from Cal-EMA. \$6,448,839 has been expended, leaving an unexpended balance of \$2,148,388 which was appropriated for the fiscal year ending June 30, 2015.

Notes to the Basic Financial Statements For the Year Ended June 30, 2014

#### NOTE 9 – RELOCATION ASSISTANCE AND LOSS OF GOODWILL COMPENSATION

The TJPA is in the process of acquiring real property for the implementation of the Transbay Transit Center Program. Property acquisitions will potentially affect various business and residential occupants of those properties.

The TJPA receives federal and state financial assistance, and is therefore required to provide relocation assistance to eligible occupants in accordance with the Federal Uniform Relocation Assistance and Real Property Acquisition Policies Act ("Uniform Act"), 42 U.S.C. Sections 4601 et seq., and its implementing regulations, 49 CFR Part 24; and the California Relocation Act, Govt. Code Sections 7260 et seq., and its implementing regulations, 25 Cal. Code Regs. Sections 6000 et seq.

As stated in 49 CFR Part 24, Section 24.203(b) Notice of relocation eligibility, "Eligibility for relocation assistance shall begin on the date of a notice of intent to acquire (described in Section 24.203(d)), the initiation of negotiations (defined in Section 24.2(a)(15)), or actual acquisition, whichever occurs first." The TJPA issued notices of intent to acquire real estate to multiple property owners, and at the end of fiscal year 2011 had acquired all properties for which notices of intent to acquire had been issued. Thus, the TJPA has a financial liability for relocation assistance costs related to these properties.

Relocation assistance costs are estimated by Associated Right of Way Services, Inc. ("ARWS"), under contract with the TJPA. Estimates are revised as additional occupant-specific data is collected by ARWS. The total estimated relocation liability is \$1,640,266 of which \$107,891 remained unpaid at June 30, 2014.

	Estin	nated Liability
Total Liability Estimate	\$	1,640,266
Disbursed through June 30, 2014		(1,532,375)
Balance at June 30, 2014	\$	107,891

The TJPA is also required under the State Code of Civil Procedure (Title 7, Chapter 9, Article 6, Sections 1263.510 et seq.) to provide compensation for the loss of business goodwill if the business owner proves that the loss is caused by the TJPA's acquisition of the property. The business owner has the burden of proof for loss of goodwill. The TJPA has engaged appraisers to complete loss of goodwill valuations for affected businesses and that work is ongoing. As of June 30, 2014, TJPA has capitalized \$1,248,383 of loss of business goodwill payments to five business owners.

Notes to the Basic Financial Statements For the Year Ended June 30, 2014

#### NOTE 10 – RELATED PARTY TRANSACTIONS

Note 10 identifies agencies of State and local government that appoint members to the TJPA Board of Directors. The TJPA also purchases goods and services from these TJPA Board Member Agencies and these Agencies are therefore considered to be related parties to the TJPA. Below is a summary of goods and services purchased by the TJPA from these related parties during the fiscal year ended June 30, 2014.

#### A. City and County of San Francisco

During the year ended June 30, 2014, the City provided legal, project planning and review services including construction administration and inspection to the TJPA. Such services totaled \$1,194,243 and were provided by the following organizations/departments:

Office of the City Attorney	\$ 24,721
Office of Community Investment and Infrastructure	494,596
Department of Public Works	30,655
Department of Technology	8,725
Municipal Transportation Agency	310,001
Public Utilities Commission	186,419
San Francisco Arts Commission	137,436
San Francisco Tax Collector	 1,690
Total	\$ 1,194,243

At June 30, 2014, the TJPA reported \$628,402 due to the City. Also at June 30, 2014, the TJPA held title to land parcels which are temporarily needed by the TJPA only for the construction of the Transbay Program. Upon completion of the construction period, these parcels will be transferred to the City. See Note 4, Capital Assets, for more information.

#### B. Alameda-Contra Costa Transit District (AC Transit)

AC Transit provides bus services between Alameda and Contra Costa counties and the City and County of San Francisco. Under the Program, the Temporary Terminal and the future TTC are the point of destination/departure for AC Transit's bus services in San Francisco. AC Transit is the TJPA's only Primary Tenant in the Temporary Terminal, for the life of the Temporary Terminal, and will be the Primary Tenant in the Transit Center from its planned opening until Caltrain begins service.

On September 29, 2008, the TJPA Board of Directors approved a comprehensive Lease and Use Agreement that will control AC Transit's bus operations in the Temporary Terminal and the Transit Center through at least the year 2050. The Agreement sets forth all the rights and obligations of the parties with respect to the two facilities. It addresses payments AC Transit will make for its share of operating and maintenance costs in the Temporary Terminal and in the TTC should operating expenses exceed revenues, as well as its contribution in the sum of \$57,000,000 (discounted to 2011 dollars) to the capital cost of the new Transit Center (see Note 8). The Agreement allows for subtenant agreements, where subtenants can be allocated a share of the primary tenant's operating and maintenance costs.

For the fiscal year ended June 30, 2014, expenses incurred by the TJPA to reimburse AC Transit for its incremental operating and maintenance costs in the Temporary Terminal totaled \$2,523,685 and the TJPA reported \$624,025 due to AC Transit.

Notes to the Basic Financial Statements For the Year Ended June 30, 2014

#### **NOTE 10 – RELATED PARTY TRANSACTIONS (Continued)**

#### C. State of California (State) Department of Transportation (Caltrans)

See Note 4, Capital Assets, for State-conveyed land to be retained by the TJPA and re-conveyed to the City.

For the fiscal year ended June 30, 2014 the TJPA expended \$95,040 for Caltrans attorney parking fees for displaced parking formerly located in the Transbay Terminal, as required by the 2003 Cooperative Agreement.

The TJPA has also entered into an agreement with Caltrans for their design review of the bus storage, bus ramps and DTX projects for a total of \$300,000. The agreement requires the TJPA to provide, within the total agreement amount, payment for a revolving invoice reserve of \$20,000 which the TJPA has recorded as a prepaid item. The total life-to-date-payments made by the TJPA to Caltrans for the cost of these services is \$176,000 and the remaining unexpended contract balance at June 30, 2014 is \$124,000. At June 30, 2014, the TJPA reported \$33,000 due to Caltrans. See also Note 12, Subsequent Events.

#### **NOTE 11 – CONTINGENT LIABILITIES**

#### A. Due from Grantors

Amounts received or receivable from the Federal and State governments, AC Transit, MTC, SFCTA and SMCTA are subject to audit and adjustment by these agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by these agencies cannot be determined at this time although the TJPA expects such amounts, if any, to be immaterial.

#### B. Pollution Remediation

TJPA has been and will conduct pollution remediation activities as a matter of course in the demolition required to prepare the various project sites for construction. The expenditures associated with these activities are capitalized as costs to prepare for use property acquired with suspected pollution that requires remediation. As such, the TJPA capitalizes remediation outlays as incurred and does not record a pollution remediation liability. Life-to-date remediation expenditures through June 30, 2014 total \$15,489,798 and are associated with the following project components:

Temporary Terminal	\$ 948,283
Transbay Transit Center	14,540,507
Caltrain Downtown Extension	1,008
Total	\$ 15,489,798

Notes to the Basic Financial Statements For the Year Ended June 30, 2014

#### **NOTE 12 – SUBSEQUENT EVENTS**

#### A. Grant Awards

On July 22, 2014, the SFCTA approved a \$1.2 million Prop K grant request, for on-call work by the DTX engineering team and program management/program controls work on Phase 2 of the Program.

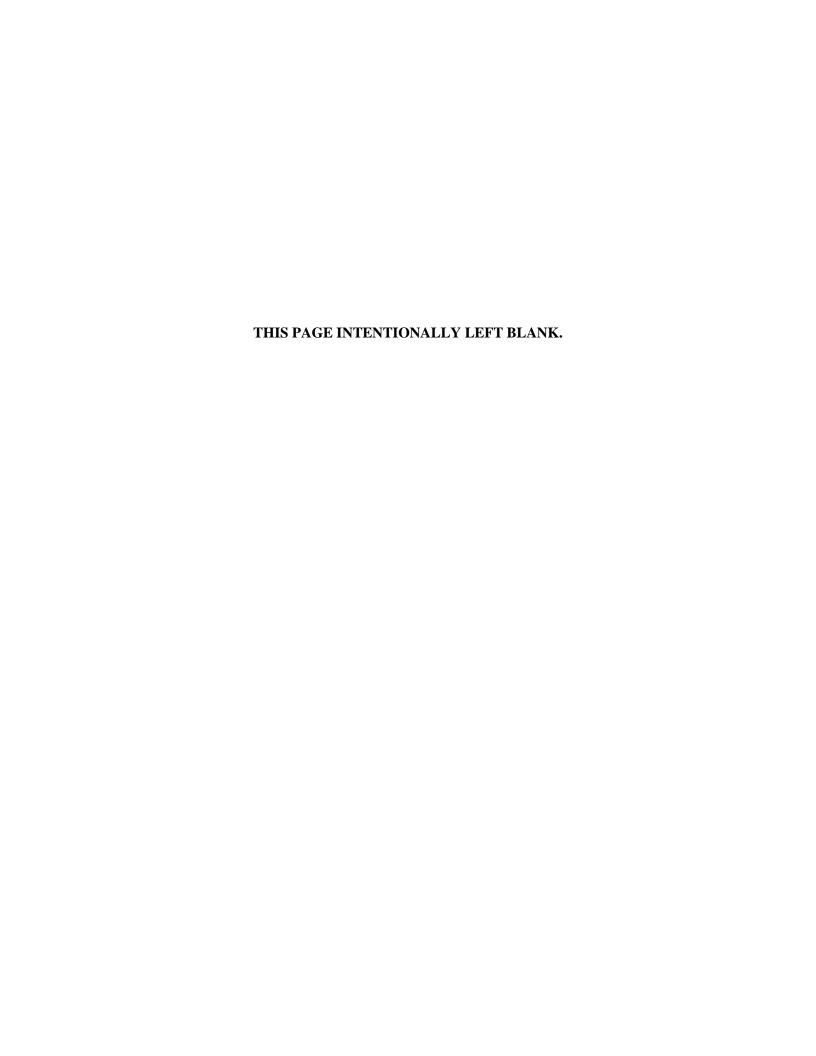
#### B. Related Party Contracts

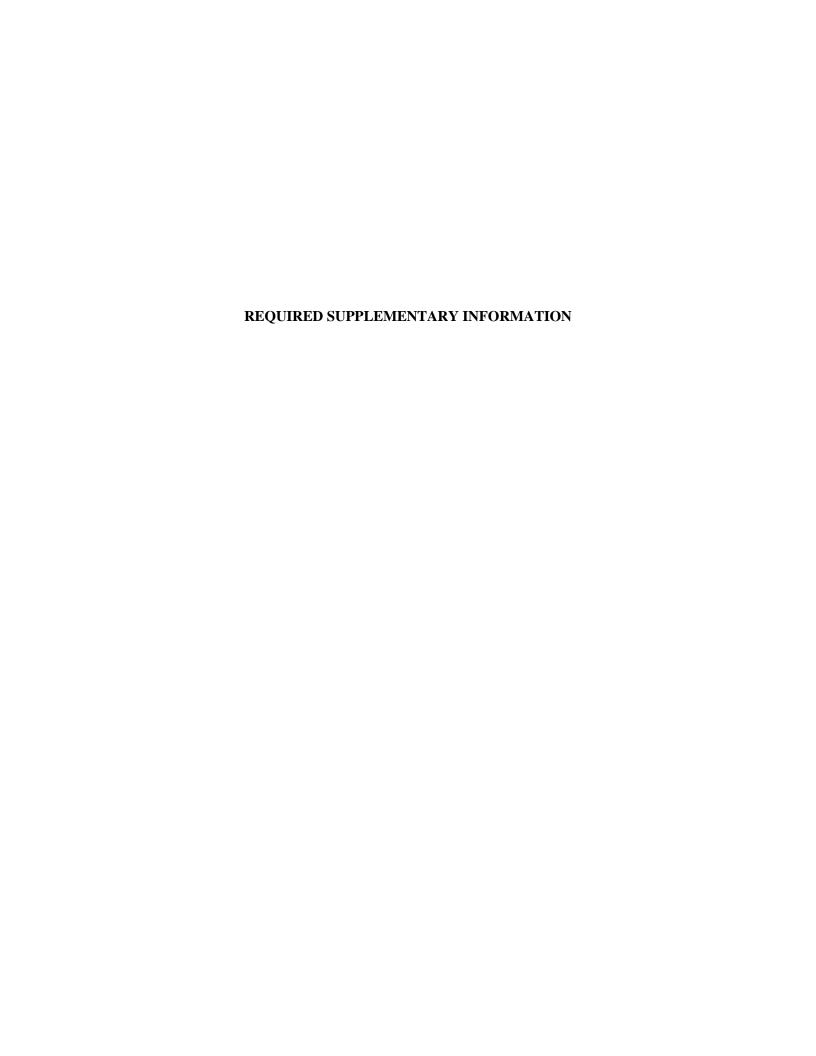
On July 3, 2014, the TJPA entered into a cooperative agreement with Caltrans for its construction support services related to the bus ramps for a total of \$400,000. The agreement requires the TJPA to provide, within the total agreement amount, payment for a revolving invoice reserve of \$35,000.

#### C. Property Acquisition

On August 8, 2014, the TJPA completed the purchase of 13 garage easement interests at 580 Howard Street, based upon a settlement reached during fiscal year 2013. These garage easement interests were acquired for right-of-way preservation as part of Phase 2 of the Program. The final purchase price was \$1,300,000. On August 14, 2014, the TJPA completed the purchase of the property at 564 Howard Street, based upon a settlement offer approved by the TJPA Board during the fiscal year. This property was acquired for construction of bus ramps as part of Phase 1 of the Program. The final purchase price was \$1,732,500.

The associated eminent domain litigation for both was subsequently dismissed.

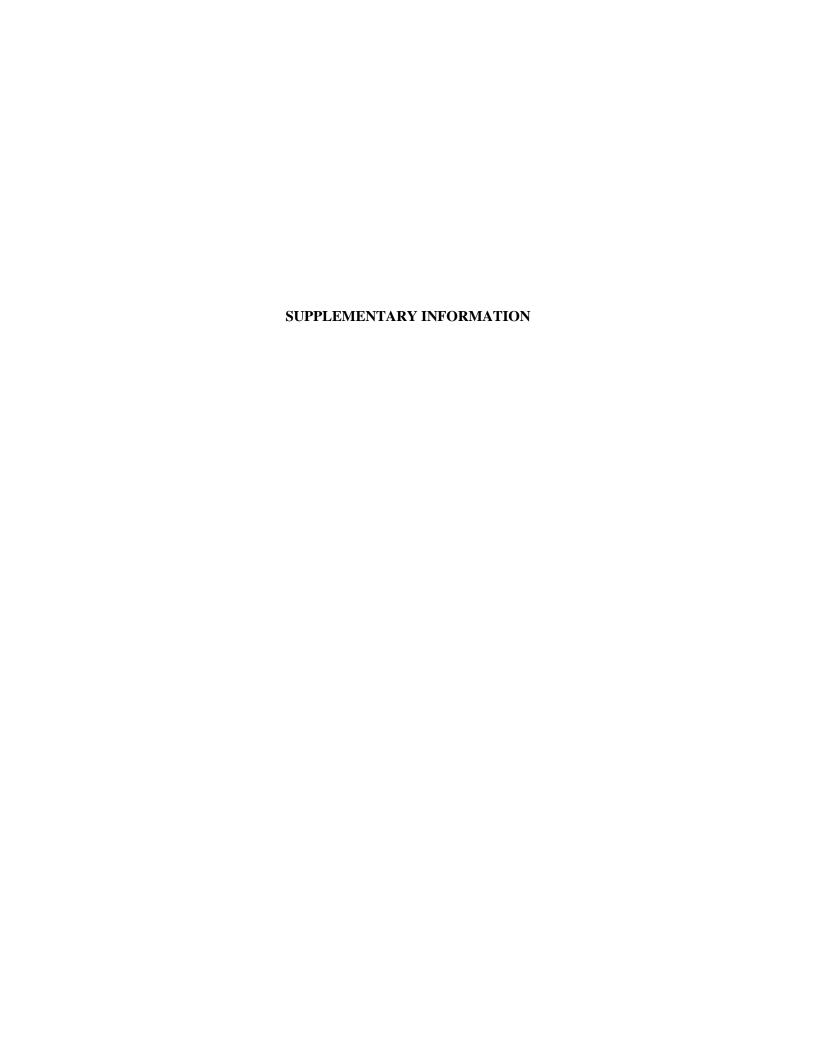




Required Supplementary Information For the Year Ended June 30, 2014

#### SCHEDULE OF FUNDING PROGRESS FOR OPEB

		Actuarial				UAAL as a
	Actuarial	Accrued	Unfunded			Percentage
Actuarial	Value of	Liability	AAL	Funded	Covered	of Covered
Valuation	Assets	(AAL)	(UAAL)	Ratio	Payroll	Payroll
Date	(a)	(b)	(b-a)	(a/b)	(c)	((b-a)/c)
6/30/2012	\$ -	\$ 253,655	\$ 253,655	0%	\$ 1,760,761	14%



TRANSBAY JOINT POWERS AUTHORITY Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2014

			EXPENDITURE					JRES - FEDERAL SHARE				REVENUES - FEDERAL SH.				RE
	Federal				(	Cumulative	J	uly 1, 2013	C	Cumulative	C	umulative	Ju	ly 1, 2013	C	umulative
	CFDA	Grant		Program		through		through		through		through		through		through
Program Description	Number	Number		Award	Ju	ne 30, 2013	Ju	ne 30, 2014	Ju	ne 30, 2014	Jur	ne 30, 2013	Jun	ie 30, 2014	Jur	ne 30, 2014
U.S. DEPARTMENT OF TRANSPORTATION		-														
Federal Transit - Capital Investment Grants:																
Federal Transit Formula Grants:																
General Capital Assistance	20.500	CA-04-0040	\$	7,008,960	\$	6,892,251	\$	98,008	\$	6,990,259	\$	6,892,251	\$	98,008	\$	6,990,259
General Capital Assistance	20.500	CA-04-0140		7,885,080		3,296,183		1,962,364		5,258,547		3,296,183		1,962,364		5,258,547
Alternative Analysis	20.522	CA-39-0009		1,240,000		98,764		506,224		604,988		98,764		506,224		604,988
Total Federal Transit - Capital Investment Grants				16,134,040		10,287,198		2,566,597		12,853,795		10,287,198		2,566,597		12,853,795
Federal Railroad Administration (FRA) Capital Grants:																
High-Speed Rail Corridors and Intercity Passenger																
Rail Service - American Recovery and																
Reinvestment Act (ARRA)	20.319	FR-HSR-0007-10-01-00	4	400,000,000		304,781,546		55,653,999	3	360,435,546	3	304,781,546		55,653,999	3	360,435,546
Highway Planning and Construction Grant:																
General Capital Assistance	20.205	CA-70-X011		24,459,002		11,575,563		5,662,728		17,238,291		11,575,563		5,662,728		17,238,291
TOTAL U.S. DEPARTMENT OF TRANSPORTATION			-	440,593,042		326,644,308		63,883,324	3	390,527,632	3	326,644,308		63,883,324	3	390,527,632
TOTAL SCHEDULE OF EXPENDITURES OF FEDER	AL AWAR	RDS	\$ 4	440,593,042	\$	326,644,308	\$	63,883,324	\$ 3	390,527,632	\$ 3	326,644,308	\$	63,883,324	\$ 3	390,527,632

See accompanying notes to schedule of expenditures of federal awards.

Notes to Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2014

#### NOTE 1 – GENERAL

The Schedule of Expenditures of Federal Awards (the "Schedule") presents the current fiscal year and life-to-date activity of all direct and pass-through federal award programs of the Transbay Joint Powers Authority (the "TJPA") that were active or closed out during fiscal year 2014.

#### NOTE 2 – BASIS OF ACCOUNTING

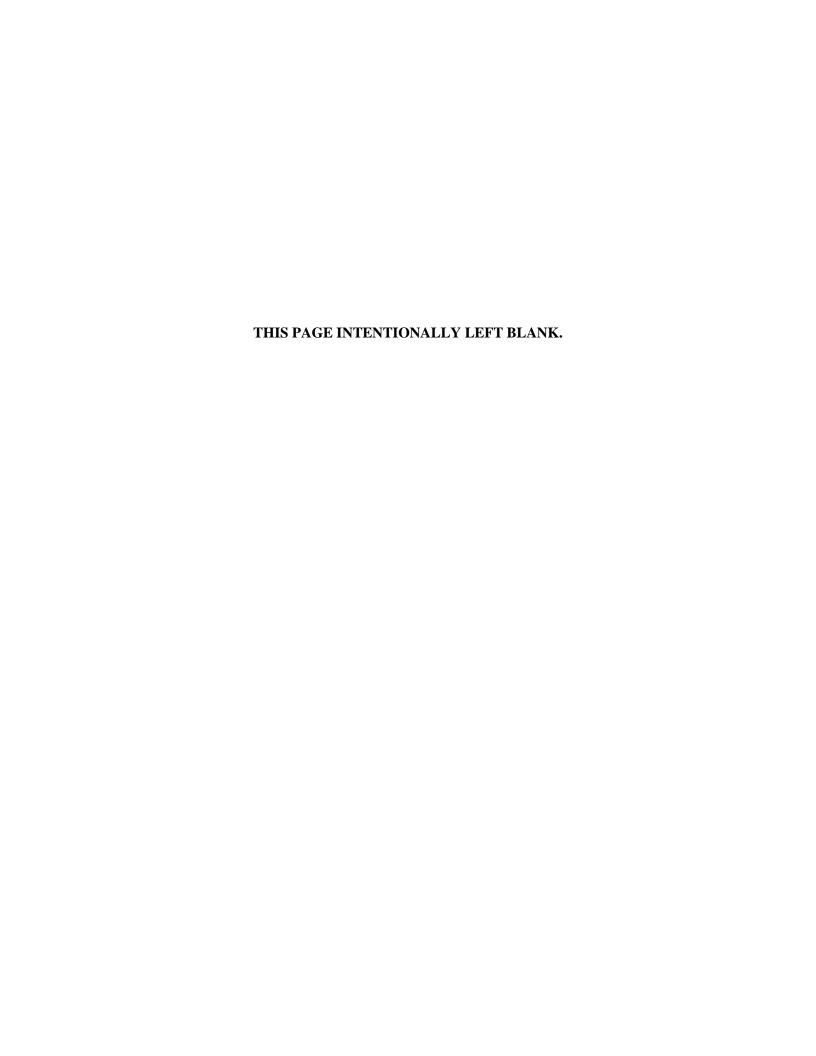
The Schedule is presented using the accrual basis of accounting.

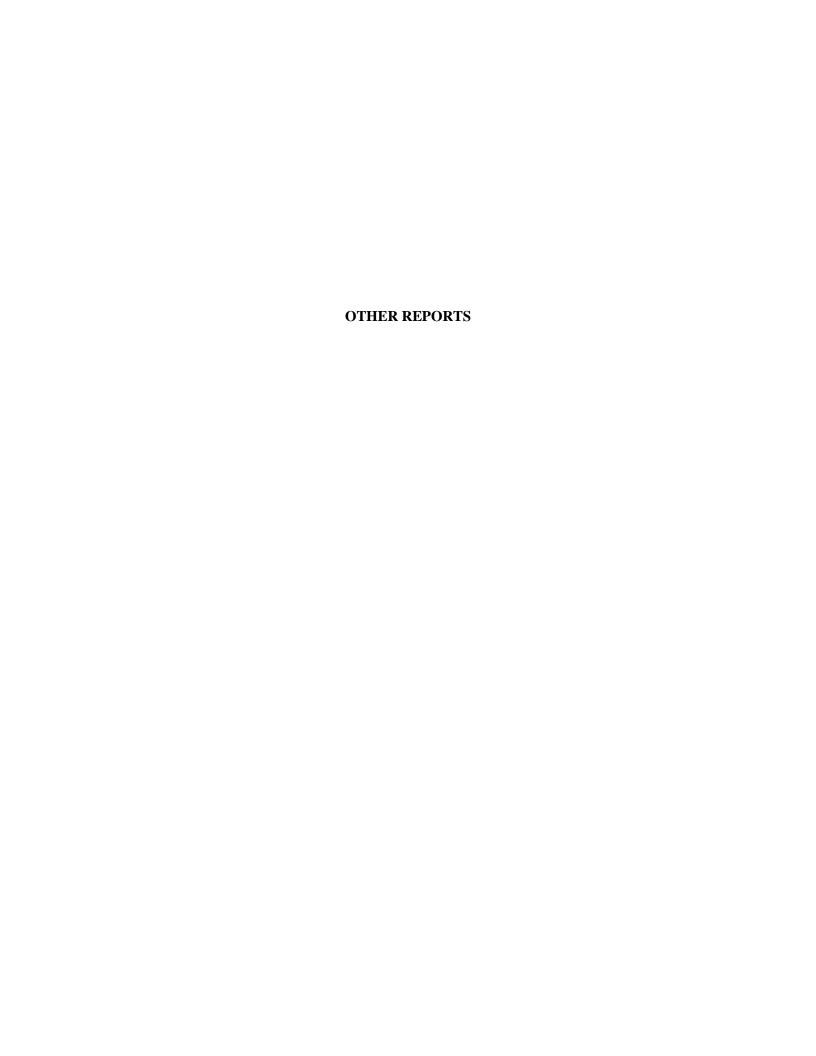
#### NOTE 3 – RELATIONSHIP TO FEDERAL FINANCIAL REPORTS

Amounts reported in the Schedule agree to or can be reconciled with the amounts reported in the related federal financial reports.

#### NOTE 4 – RELATIONSHIP TO BASIC FINANCIAL STATEMENTS

Federal award and expenditures agree to or can be reconciled with the amounts reported in the TJPA's basic financial statements.







### Vavrinek, Trine, Day & Co., LLP Certified Public Accountants & Consultants

# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENTAL AUDITING STANDARDS

Board of Directors Transbay Joint Powers Authority San Francisco, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Transbay Joint Powers Authority (TJPA), as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the TJPA's basic financial statements, and have issued our report thereon dated November 26, 2014.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the TJPA's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the TJPA's internal control. Accordingly, we do not express an opinion on the effectiveness of the TJPA's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the TJPA's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Palo Alto, California November 26, 2014

Varrinet, Trine, Day & Co. LLP





# INDEPENDENT AUDITORS'REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Board of Directors Transbay Joint Powers Authority San Francisco, California

#### Report on Compliance for Each Major Federal Program

We have audited the Transbay Joint Powers Authority's (TJPA) compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the TJPA's major federal programs for the year ended June 30, 2014. The TJPA's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the TJPA's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the TJPA's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the TJPA's compliance.

#### Opinion on Each Major Federal Program

In our opinion, the TJPA complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2014.

#### **Report on Internal Control Over Compliance**

Management of the TJPA is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the TJPA's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the TJPA's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Palo Alto, California November 26, 2014

Varrinet, Trine, Day & Co. LLP

Schedule of Findings and Questioned Costs For the Year Ended June 30, 2014

Section I Summary of Auditor's Results	
Financial Statements:	
Type of auditor's report issued:	Unmodified
Internal control over financial reporting:	
• Material weaknesses identified?	No
• Significant deficiencies identified that are not considered to be material weaknesses?	None reported
Noncompliance material to financial statements noted?	No
Federal Awards:	
Internal control over major programs:	
• Material weaknesses identified?	No
• Significant deficiencies identified that are not considered to be material weaknesses?	None reported
Type of auditor's report issued on compliance for major programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with section 510(a) of Circular A-133?	No
Identification of major programs:	
CFDA No. 20.319 - ARRA	High-Speed Rail Corridors and Intercity Passenger Rail Service
CFDA No. 20.500	Federal Transit – Capital Investment Grant
Dollar threshold used to distinguish between Type A and Type B programs	\$1,916,500
Auditee qualified as low-risk auditee?	Yes
Section II Financial Statement Findings	
No matters were reported.	
Section III Federal Award Findings and Questioned Costs	
No matters were reported.	
Section IV Prior Year Audit Findings	

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No matters were reported.